Appendix A

Herefordshire Council

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
Income Charging	1.1 We recommend the Chief Finance	3	30-Oct-20	The Council's transformation (THRIVE)	Complete	Head of
2019/20	Officer ensures a review of the current		Revised to	includes a service cost recovery program		Management
	income charging principles is carried out		31-July-21	being carried out by PWC.		Accounting/Chief
PREVIOUSLY	including consideration as to whether a		Revised to			Finance Officer
OVERDUE	corporate Income Charging Policy		31-Mar-22			
	Document/procedure document would be		Revised to			
	beneficial.		10-Feb-23			
Staff Car Parking -	1.2.1 We recommend that the Assistant	3	31-Jan-21	The preferred option to take forward are	In progress	Parking Strategy
Business Passes	Director of Technical Services ensures:		Revised to	with the Corporate Director to consider.		and Processing
	 Managers and staff business pass 		31-Dec-21	Initially the system developed would not		Manager
PREVIOUSLY	holders are reminded of the requirement		Revised to	have worked, and the virtual system		
OVERDUE	to return parking passes if an officer		27-Jun-22	proposed has received a lot of feedback		
	leaves or transfers to a new role,		Revised to	from staff during the consultation. We are		
	 A centralised record of returned passes 		31-Mar-23	aiming to bring in a system which		
	is populated in a consistent manner to		Revised to	minimises the impact on staff so need to		
	identify details of all passes that are		31-Jan-24	bring in carefully.		
	required to be returned including the					
	leaving/role change date or the date that					
	the pass was destroyed to allow Parking					
	Services to pursue unreturned passes as					
	part of the solution under					
	recommendation 1.1,					
	 Where the manager fails to obtain a 					
	staff business pass, where the officer is					
	leaving or transferring the service should					
	be charged for the cost of a season ticket					
	for the pro rata amount remaining time					
	left on the parking pass.					
Staff Car Parking -	1.1 We recommend that the Assistant	2	30-Apr-21	The preferred option to take forward are	In progress	Parking Strategy
Business Passes	Director for Technical Services ensures		Revised to	with the Corporate Director to consider.		and Processing
	that:		31-Dec-21	Initially the system developed would not		Manager
PREVIOUSLY	• A solution is identified and implemented		Revised to	have worked, and the virtual system		
OVERDUE	to provide a master list of active pass		27-Jun-22	proposed has received a lot of feedback		
	holders with appropriate reports to allow		Revised to	from staff during the consultation. We are		
	monitoring to be simplified,		31-Mar-23	aiming to bring in a system which		
	All existing pass holders are checked for					

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	general compliance with the Staff Car Parking Policy - Business Passes April 2019		Revised to 31- Jan-24	minimises the impact on staff so need to bring in carefully.		
Commercial Properties/Rents 2020/21 PREVIOUSLY OVERDUE	annually. 1.1 We recommend that all procedures and processes, along with escalation protocols, are documented to aid business continuity and these documents should then be made available to the team on a shared drive.	3	28-Feb-21 Revised to 31-May-21 Revised to 31-Mar-22 Revised to 31-Aug-22 Revised to 31-Dec-22 Revised to 31-Oct-23	The Corporate Landlord Model has been approved. Now that a Commercial & Investment Manager has been appointed, a Commercial Strategy document will be provided under the Strategic Asset Management Framework along with a Corporate Asset Procedure document. These are due by October 2023 and will set out the process and procedures around management of the commercial estate.	In progress	Senior Estate Manager
Commercial Properties/Rents 2020/21 PREVIOUSLY OVERDUE	1.5 We recommend that the Revenues Team carry out formulae checks prior to issuing Excel spreadsheet reports to ensure the integrity of the information being provided to Council services. The arrears reports should also detail the invoice number and date to clearly identify which invoices are in arrears. Any amounts paid off from individual invoices should also be clearly noted to show any outstanding balances.	2	31-Mar-21 Revised to 31-Jul-21 Revised to 30-Nov-21 Revised to 30-Sep-22 Revised to 31-Dec-22	This report went live on 02.11.2022 and is emailed through and utilised when the Revenues Team Leader completes the monthly reporting (including invoices numbers etc as requested earlier in this audit request). The monthly meetings are continuing to run and enabling the Revenues Team to work closely to resolve issues and queries from tenants. We have also now agreed the use of enforcement agents for rent arrears which went live last week. This audit element can be completed as the process is confirmed and monthly meetings are taking place to continue effective recovery of any debt.	Complete	Revenues Manager
Education, Health and Care (EHC) Plan - Annual Review PREVIOUSLY OVERDUE	Further investigation is to be undertaken by the service area on the 47 EHC Plans not recorded on the Synergy system as having an annual review.	2	31-Jul-21 Revised to 05-Nov-21		Complete	Senior SEN Officer
EHC Plan - Annual Review	To look at the data analysis completed to understand which cases did not meet the	3	30-Sep-21 Revised to		Complete	Senior SEN Officer

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	timescale, to understand why the		19-Nov-21			
PREVIOUSLY	timescale was not met in order to ensure					
OVERDUE	that the system can provide fewer cases					
	out of timescale.					
EHC Plan - Annual	1. Review of workflow to see if it can be	3	30-Sep-21		Complete	Senior SEN Officer
Review	improved to streamline the process so it is		Revised to			
	more user friendly. 2. Training of officers		31-Dec-21			
PREVIOUSLY	on the new workflow process.					
OVERDUE						
s106 Agreement	Daily management and monitoring of the	3	08-Feb-22	The section 106 system has been	In progress	Planning
	S106 agreements is undertaken through		Revised to	incorporated into the project to replace		Obligations
PREVIOUSLY	the population of a series of spreadsheets		01-Jun-22	Civica. The Service Director Economy and		Manager
OVERDUE	with the master spreadsheet being the		Revised to	Growth discussed the development of the		
	key record. The master spreadsheet,		1-May-23	Civica replacement business case at the		
	contribution spreadsheet,		Revised to	project board on 12 July 2023.		
	expenditure(leaders) spreadsheets and		1-Oct-23			
	the individual S106 agreements were			It was decided to finalise as far as possible		
	examined during the audit. However,			the business case for a replacement		
	there are other spreadsheets populated			system by end of July 2023 to submit into		
	such as Open Space and Legal monitoring			the capital programme request process.		
	worksheets which were not reviewed and					
	provide more granular information on the			The business case will make clear this is a		
	specific category.			Thrive priority for the Directorate, and		
	The review identified inconsistencies			should be considered as such corporately.		
	between the spreadsheets and three of			We will therefore also pursue a		
	the ten S106 agreements examined as			prioritisation of the capital funding and		
	part of the audit. Examples of			seek a quick decision (through the current		
	discrepancies are as follows:			capital programme review) to replace the		
	Ref 141278			system.		
	• Education gain - S106 agreement stated					
	that the contribution was to be indexed					
	but no indexed amount is shown on the					
	master or the contribution spreadsheet.					
	Off Site Indoor Play - Master					
	spreadsheet shows the gain type and the					
	gain received amount of £5176, which did					
	not match the amount spent.					
	Ref 160613					
	A duplicate entry on the master					
	spreadsheet with one set of entries					

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	shown as no activity had occurred and the					
	other gain types for the same reference					
	illustrated that the monies had been					
	received.					
	Ref 103302					
	On the S106 agreement all the gain types					
	of offsite play/open space, education,					
	libraries and transport are all shown to be					
	indexed, yet no entry on the master					
	spreadsheet has indexation recorded.					
	Furthermore, there is no record of any					
	funds received for any gain type for ref					
	103302, which is the superseded number					
	for ref DCCE0009/0093/F. The earlier					
	number was checked but no record could					
	be found.					
	Offsite play/open space gain type on the					
	master spreadsheet is shown as £3,360					
	(exc. indexation), yet on the S106					
	agreement it shows £10,000 plus					
	indexation. The Open site play/open					
	space gain type of £10,000 is shown as					
	spent on the Expenditure Spreadsheet					
	between 1 April 2019 to 31 March 2020					
	but no record is shown on the					
	Contribution spreadsheet of this gain type					
	or any other being received apart for					
	transport.					
	It is accepted that managing and					
	monitoring the S106 agreements through					
	a series of spreadsheets, where each					
	worksheet has to be manually updated					
	errors may happen. Moreover, continually					
	updating multiple spreadsheets is not an					
	efficient use of time.					
	In addition, in a discussion on financial					
	record keeping on Open Spaces gain type					
	the Planning Obligations Manager advised					
	that details may be stored on CIVICA or a					
	note is made on the master spreadsheet.					

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	In future she confirmed that the information will be held in one area only, therefore no recommendation is to be made. It was noticed that on the contribution spreadsheet the progress to spend column is not dated to identify the timeframe of the entry. Similarly, on the Expenditure (Leaders) spreadsheet there is no timeframe recorded for the governance sign off.					
Support for Young People who are NEET 2020-21 PREVIOUSLY	 2. Monitoring of 16–24-year-olds with an Education Health and Care plan who are NEET. There is no formal performance measurement of 16–24-year-olds with an 	3	31-Jul-21 Revised to 31-Jan-22 Revised to TBD		Complete	Senior Adviser Post 16 Learning and Skills
OVERDUE	Education Health and Care plan who are NEET. There is also no mention of this cohort in relation to NEET in the Council's County Plan or the Delivery Plan. Consideration should be given to the introduction of a corporate or a directorate performance indicator so that the effectiveness of the Council's actions is measured.					
Support for Young People who are NEET 2020-21	3. Council Website Information The Council's website has a page entitled Support for young people not in	3	31-May-21 Revised to 31-Dec-21	The Council website has been updated. The website will continue to be monitored and updated as appropriate.	Complete	Senior Adviser Post 16 Learning and Skills
PREVIOUSLY OVERDUE	education, employment or training (NEET); but the information is out of date. It requires updating and monitoring to ensure accurate information and/or signposting for all the schemes is stated.		Revised to TBD			
Non Domestic Rates (NDR)	A total of five accounts were selected from the weekly NDR Valuation Office Agency (VOA) reports dated 26 January	3	31-Dec-21 Revised to 30-Sep-22	We are now working on the backlog to work towards our goal of referring new properties to the VOA within 10 days but	In progress	Council Tax and Business Rates Manager
PREVIOUSLY OVERDUE	2021 and 16 February 2021. Accounts were examined to check the accuracy of information held on Academy and the timeliness of notification to the Valuation		Revised to 31-Mar-23 Revised to 1-Sep-23	this will take some time. Due to another Energy rebate announcement and the 2023 Revaluation whilst we have got the work in a more manageable position we		

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	Office (VO) of new or altered properties.	· · ·		are still working towards the target of 7-		
	The following was identified:			10 days. We are also due to start projects		
	Capturing of notes on the system			up again in May with Planning being one		
	 One of the five valuations billing 			of the first projects and will include a		
	notifications checked had incomplete			review of how we report to the Valuation		
	notes captured within Academy. During			Office.		
	the audit, the Team Leader stated the					
	importance of system notes to record					
	what has happened on an account,					
	Timeliness of notifying VO					
	 Two entries were processed in 1 day 					
	and reported to the VO.					
	 One entry was processed in 4 days and 					
	reported to the VO.					
	 One entry was processed and notified 					
	within 12 days.					
	 One entry took in excess of 28 days to 					
	be processed and notified to the VOA.					
	At the close out meeting it was confirmed					
	that a timeframe to notify the VO had					
	been piloted as part of the Planning					
	Project (which includes Building Control).					
	However, because of the impact of COVID					
	19 it had been too early to assess if the					
	timeframe was set at the correct level.					
	This will be revisited as part of the					
	project.					
Commercial /	2. Payment process control issue	2	31-Jan-22	The process subject to audit in the review	Complete	Head of Corporate
Strategic	A control issue was identified in the		Revised to	undertaken in Q1 of 2021 was informed		Finance
Investments	Council's payments process. The usual		25-Jul-22	by transaction analysis provided by the		
	payments authorisation process can be		Revised to 31-	managing agent. In October 2021,		
PREVIOUSLY	by-passed if Council expenditure is		Dec-22	management of the shopping centre was		
OVERDUE	deducted from a payment to the Council			taken over by Hoople Ltd and transactions		
	and there is no purchase order or invoice.			since that date have been recorded		
	The finding in paragraph 1 is an example			separately in dedicated cost centres in the		
	of this and effectively £172k of Council			council's finance system. These		
	expenditure was not authorised.			transactions are subject to appropriate		
				review through automated controls within		
				the software and in accordance with the		
				Financial Procedures Rules.		

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
Audit name Accounts Receivable PREVIOUSLY OVERDUE	We have found that the Debt Recovery Policy and monthly reporting procedure are still not up to date. These documents need to be updated to ensure that staff have the necessary detailed guidance to be able to complete tasks. In addition, little progress has been made to agree arrangements for referring cases for court action; there are outstanding issues around whether this can sit within the Revenues Team as previously done or needs to be referred to Legal Services. This needs to be agreed and set out within the Debt Recovery Policy, in order for the Revenues Team to be able to progress cases where further action may	2	30-Nov-21 Revised to 30-Sep-22 Revised to 31-Mar-23	Arrears reports for Social Care and Property Services went live 02.11.2022 and the reports are used to produce further reporting for each area; therefore this element can be closed. Debt Recovery policy was signed off and published on the Herefordshire Council website, confirmation received on 09.03.2023.	Complete	Revenues Manager Head of Corporate Finance
Main Accounting (Follow-Up) PREVIOUSLY OVERDUE	be required over the coming year. The Senior Team Leader (Transactional Team) agreed to train another officer within the Transactional Team to be able to complete the Council Tax/National Non Domestic Rates/Housing Benefit control accounts reconciliation. However, agree that we need to have someone in the Transactional Team who is also trained; this will be started in January 2020 and completed by April 2020	3	31-Dec-21 Revised to 30-Jun-22 Revised to 31-Dec-22 Revised to 31-Jul-23	This was completed end of January 2023. However, Transactional Team Leader left the company 06.04.2023. Training was started with another member of the team in January 2023 and this will continue and will be completed end of July 2023.	In progress	Senior Team Leader (Transactional Team)
Adult Social Care - Provider Payments & Client Contributions PREVIOUSLY OVERDUE	Provider invoices on hold Following the previous audit, the Transactional team reduced the invoices on hold (disputed invoices) relating to adult social care non- residential payments. However, because of the COVID pandemic and the additional resource pressures placed on the team the disputed invoices relating to adult social care have increased. The Senior Transactional Finance Team Leader has explained that temporary changes to processes because of the COVID 19	3	31-Dec-21 Revised to 31-Aug-22 Revised to 31-Mar-23 Revised to 31-Jul-23	There is a process in place for reviewing the disputed invoice list on a regular basis. Portal has not gone live currently so will continue with the current process. The actions in the original response have been implemented and the work on the disputed invoices remains ongoing, work is being carried out daily to reduce the disputed.	In progress	Senior Transactional Finance Team Leader

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	pandemic have resulted in further					
	invoices being placed on hold. Therefore,					
	the current list of invoices on hold may					
	not be fully reflective of invoices where					
	there is a dispute with the provider and					
	instead are a result of the temporary					
	processes put in place during the					
	pandemic. A cleanse of the invoices on					
	hold is needed, and where there is a					
	dispute, this needs to be resolved with					
	the provider to ensure the client					
	contribution debt is raised correctly. The					
	Senior Transactional Finance Team Leader					
	acknowledged there is a risk that a client					
	is overcharged as their invoice is raised					
	before the provider invoice is resolved.					
	However, she explained this is					
	outweighed by the adverse impact caused					
	by large, delayed client invoices being					
	raised. Further investigation to be carried					
	out relating to the reporting function of					
	invoices on hold from the system and					
	consideration of the implementation of					
	the portal and the impact on the invoices					
	on hold/queries from the providers. There					
	is a risk that the Council has a backlog of					
	invoices to pay to providers, as well as a					
	financial impact on providers if they are					
	not paid. However, the Senior					
	Transactional Finance Team Leader is					
	confident this accounts for a very small					
	percentage of the invoices currently on					
	hold. Improvements to reporting from the					
	system would provide this oversight.					
Adult Social Care -	Procedure documents – provider	3	31-Dec-21	Portal not been implemented, no progress	In progress	Senior
Provider Payments	payments The Senior Transactional		Revised to	since last update on review of procedures.		Transactional
& Client	Finance Team Leader is in the process of		31-Jul-22	Delay with portal implementation is due		Finance Team
Contributions	reviewing and updating the procedure		Revised to	to portal failing access testing.		Leader
	documents covering the payments to		31-Mar-23			
	adult social care providers (non-		Revised to			

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PREVIOUSLY	residential) from the Abacus system. This		31-Jul-23			
OVERDUE	needs to be completed with further					
	consideration to be given to the					
	procedure documents once the portal has					
	been implemented. Financial and					
	reputational impact to the Council is a risk					
	if staff are not following procedures and					
	are paying providers incorrectly.					
Adult Social Care -	Gap analysis Whilst gap analysis was	3	31-May-22	Ability Net identified a number of	In progress	Head of Prevention
Provider Payments	completed following the first audit,		Revised to	accessibility issues		and Support
& Client	significant changes to process have been		31-Dec-22	5 high priority issues		
Contributions	implemented since. With more changes		Revised to	59 medium priority issues		Welfare and
	planned with the implementation of the		31-Jul-23	9 low priority issues		Financial
PREVIOUSLY	portal a further gap analysis would be		Revised to	The software provider has confirmed the		Assessment Team
OVERDUE	beneficial. The Head of Prevention and		31-Dec-23	high level ones, along with a significant		Manager
	Support had already identified this gap			number of medium ones, will be		
	analysis exercise would be valuable as			addressed in release 23.1 but no official		
	there are several complex processes			date for this release has been provided.		
	involved which overlap several teams. The			An estimated date of mid July 2023 has		
	Welfare and Financial Assessment Team			been provided. It is not clear whether this		
	Manager highlighted that consideration			release will include updates to enable use		
	should be given as to whether project			of the provider portal to process		
	management support would be useful			residential payments.		
	due to the range of teams this end-to-end			In light of the above the planned gap		
	review covers. Procedure documents			analysis work cannot be started until 3		
	Alongside this gap analysis exercise a			months post live implementation. An		
	review of all procedure documents should			estimated target date of 31 Dec 2023 is		
	be completed to ensure they are			therefore provided.		
	reflective of the new processes that have					
	been implemented. In addition, the					
	Council may wish to consider whether an					
	internal audit could support the end-to-					
	end review once the portal is					
	implemented and embedded. This will					
	include overlaps with the brokerage team,					
	debtor's team and the transactional team					
	and will require their involvement.					
	However separate actions have been					
	agreed regarding the update of the					
	procedure documents covering the					

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	processes they are responsible for. The					
	Council must ensure all roles and					
	responsibilities are clearly reflected in					
Adult Social Care -	Debtors Policy & Procedure Documents It	3	31-May-22	The policy has been confirmed as	In progress	Revenues Manager
Provider Payments	is recognised that the process for adult		Revised to	published on 09.03.2023. An accounts		
& Client	social care debt recovery including roles		30-Sep-22	receivable manual is in place for the main		
Contributions	and responsibilities has been documented		Revised to	roles within Revenues however the		
	(flow diagram) however, the Debt		31-Mar-23	procedure notes for Adult Social Care are		
PREVIOUSLY	Recovery Policy requires updating to		Revised to	awaiting the final process to be completed		
OVERDUE	include the new debt recovery process		30-Jun-23	whereby all procedure notes will be		
	(for Adult Social Care) as agreed at the			written (not written prior to the system		
	core Directorate Leadership Team			provision is completed as it could affect		
	Meeting. It has been agreed as part of the			the system elements which would then		
	Accounts Receivable 2020/21 audit that			mean many changes having to be made).		
	the Debt Recovery Policy will be updated			The final area being looked at is the		
	in November 2021. This action was agreed			comms between Revenues and Social Care		
	by the Head of Corporate Finance.			teams via Mosaic - this has been dealyed		
	Therefore, no further action required as			due to annual leave, periods of sickness		
	part of this audit. Procedure documents			and end of year however this is in test		
	within the Debtors team require updating			status now just awaiting a final test by the		
	(currently are basic Mosaic instructions)			Revenues Team Leader and WFAT Team		
	to reflect the new adult social care debt			Leader.		
	recovery processes. The Council must					
	ensure all roles and responsibilities are					
	clearly defined and reflected in					
	documents/guidance. Referred to in more					
	detail in 'other considerations' section.					
Adult Social Care -	Debt Recovery Resources need to be	3	31-May-22	Status codes have been discussed and a	In progress	Revenues Manager
Provider Payments	allocated to ensure debt recovery		Revised to	list formulated. Now need Business World		
& Client	processes and specifically the Mosaic debt		30-Sep-22	Systems to put this in to live and move all		
Contributions	recovery workflow - red file case review		Revised to	diary coded accounts to a new field. This		
	process carried out by the Revenues		31-Mar-23	may take some time due to the current		
PREVIOUSLY	Manager is completed. The Councils debt		Revised to	workload held by the Business World and		
OVERDUE	position has been impacted by the COVID		30-Jun-23	this is an adhoc piece of work that they		
	19 Pandemic, but consideration needs to			simply need to try and 'fit into their		
	be given as to whether additional			schedule'.		
	resources would be beneficial with the					
	aim of reducing the Council's adult social					
	care aged debt figure. Current aged debt					
	position for adult social care is £4.2					

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	million (Aged debt report from Finance					
	Manager). Supressed Invoices The					
	Revenues Manager has identified there is					
	a backlog of historic invoices with					
	complaint codes e.g., supressed debts.					
	Resources need to be allocated to clear					
	the suppressed invoices and pursue active					
	debt recovery. The Revenues Manager					
	explained that where there are multiple					
	invoices for one account the team will					
	only put one complaint code on one					
	invoice rather than a complaint code on					
	each invoice. This reduces the number of					
	diary dates for the teams to manage. The					
	current system does not allow for a					
	customer account to be placed on hold.					
	Officers are trained to look at the whole					
	account when reviewing/chasing.					
	However, this means that the Council are					
	not able to easily identify what level of					
	debt is currently suppressed.					
Adult Social Care -	Adult Social Care Aged Debt - Reporting	3	31-May-22	This is an on-going in depth project, one	In progress	Revenues Manager
Provider Payments	There are two different ways adult social		Revised to	which is constantly evolving as the project		
& Client	care debt can be reported, the Finance		30-Sep-22	meetings take place. For example a new		
Contributions	Manager (Adults and Communities) uses		Revised to	process for change is the diary date and		
	the charging codes to summarise the debt		31-Mar-23	status reporting which will allow us to see		
PREVIOUSLY	whereas the Revenues Manager has		Revised to	what status an invoice is at (e.g. awaiting		
OVERDUE	highlighted her report summarises the		30-Jun-23	write off, in dispute, on Mosaic referral		
	debt per cost centre. Whilst some of the			and so on).		
	difference between these reports will be					
	timing there is a risk that the Council may					
	have different information when					
	reviewing adult social care debt. The					
	Council needs to ensure there is a					
	consistent method of reporting that					
	captures all outstanding adult social care					
	debt. Mosaic Debt Recovery Workflow –					
	Reporting There is no known way of					
	reporting those cases in the debt recovery					
	workflow in mosaic i.e., number of cases					

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	and value of these cases. In addition to					
	this the new Mosaic debt recovery					
	workflow would benefit from being					
	modified to allow cases to be					
	distinguished by a status for example:					
	reviewed – court action, reviewed – write					
	off and waiting for review. This would give					
	the Council further insight when					
	monitoring and reporting on debt. Link					
	from Business World to Mosaic There					
	does not appear to be a clear method to					
	identify in Business World those cases					
	that have transferred to the Mosaic debt					
	recovery workflow as they are just					
	marked with the common complaint					
	codes (diary dates) used. The Revenues					
	Manager needs to consider how these					
	cases can be cross referenced to allow for					
	accurate reporting. It is however					
	recognised officers record notes on					
	Business World for example if an officer					
	opened a diary date notes would identify					
	it is a case that is being progressed					
	through the Mosaic Debt Monitoring					
	process. Update of coding within Business					
	World Some adult care cases are					
	identified using historic codes CCV and					
	SCV, for consistency it would be beneficial					
	to update these to the relevant new					
	codes used Fairer Charging (FCH) and Care					
	Home Market (CHM) this will assist with					
	debt reporting.					
Building	The specifications for the new contracts	2	31-Mar-22	Services are now covered by a contract on	Complete	Capital Programme
Maintenance and	to replace those extended via waivers at		Revised to	a fixed term basis. Any new services will	·	and Maintenance
Cleaning	the start of the agreement have still not		30-Sep-22	be procured following the HC contract		Manager
Agreement	been written. This highlights the risk of a		Revised to	procurement rules so as to demonstrate		
	similar situation occurring to that with the		31-Mar-23	value for money.		
PREVIOUSLY	security contract held by Capel Security.			Contracts that have been awarded will be		
OVERDUE	That contract waiver had the shortest			entered on both the council's and		
	timescale (six months), but waivers are			Hoople's contract register and automatic		

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	also in place for 13 others, along with an			notifications have been set up to inform in		
	agreement for Hoople to use any one of			advance when existing contracts are due		
	25 contractors to carry out reactive			to expire so that they can be reprocured		
	maintenance works as and when			in a timely manner before their expiry		
	required. All except two of these			date.		
	arrangements could continue for the next					
	12 months, with two exceptions (Rielloa:					
	UPS; 24 month waiver, & Sentinel					
	Security:					
	CCTV Maintenance & Door Access					
	Controls £77,512; 18 month waiver).					
	If further delays lead to waivers having to					
	be extended, there is a risk of costs					
	increasing into next financial year, or					
	opportunities to save on existing costs					
	through combining current arrangements					
	into fewer contracts being lost.					
EHCP Preparation	Seven young people with EHC plans	3	30-Oct-21	SWAP undertook a follow up of the EHCP	Complete	Head of Additional
for Adulthood	detailing their complex needs were		Revised to	preparing for adulthood audit in April and		Needs
	selected from the data sets provided. The		31-Jul-22	May 2023.		
PREVIOUSLY	purpose of the audit was to determine					
OVERDUE	the extent to which the planning in the			Lead by the SEND team between August		
	EHCP supported their preparation for			2022 and January 2023 multi -agency		
	adulthood as they progressed through			EHCP thematic audits of health and social		
	their transition years 9, 11 and where			care have been undertaken which		
	available year 14.			includes PFA outcomes.		
	The EHC plans were reviewed in depth to					
	identify references to outcomes and			A multi-agency PFA specific EHCP audit		
	provision that would regarded as			was undertaken between February 2023		
	supporting their preparation for			and April 2023.		
	adulthood. This was to provide assurance					
	that there was evidence of planning			Findings and recommendations have been		
	during the transition years, to assist the			reported to the SEND Partnership Group		
	individual to maximise their potential for			and SEND Assurance Board. These have		
l	independence.			informed the priorities and actions of the		
	As confirmed by the Senior SEN officer			SEND strategy work streams.		
	owing to the severity of their needs, i.e.,					
	severe learning difficulties and/or					
	significant medical or physical needs					
	experienced by the seven young people in					1

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
	the sample, progression in adulthood may					
	be more limited in comparison to those					
	with less severe needs. However, for					
	these young people, for example, the					
	ability to communicate the need for a					
	drink is an important step towards					
	independence.					
	For the seven cases sampled it was					
	identified that there were references to					
	measures to be taken to support					
	preparation for adulthood within the					
	capabilities of the individual.					
	Following the close out meeting the Head					
	of Additional Needs advised that it is					
	important to recognise that outcomes and					
	provision that support preparation for					
	adulthood are integral to the education,					
	health, and care sections of the EHC Plan					
	and will not be described in the plan as a					
	discrete single section. However, the					
	audit did identify that reference to health					
	and social care within the designated					
	section of the EHC plan was limited to					
	identify preparation for adulthood.					
	Reference to limitations of health and					
	social care information is further reported					
	below and in Appendix 2. The absence of					
	clearly defined information limited the					
	ability to track progress during the					
	transition years from year 9 onwards.					
	SWAP was advised that there is a national					
	review of SEND which may have an					
	impact on the current format of the					
	template and that the Herefordshire plan					
	format has to include the nationally					
	prescribed sections.					
EHCP Preparation	Internal Audit reviewed one sample in	2	31-Jul-22	SWAP undertook a follow up of the EHCP	Complete	Head of Additional
for Adulthood	depth with the Senior SEN Officer, to		-	preparing for adulthood audit in April and	1	Needs
	determine if the EHC plan was aligned to			May 2023.		
	the Herefordshire Multi-agency Protocol			,		

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
PREVIOUSLY	for Children and Young People with	-		The Herefordshire Preparation for		
OVERDUE	Disabilities and Complex Needs. Not all			Adulthood protocol is an overview		
	elements were relevant, for example			document. It should be a clear guide as to		
	employment plans, owing to the limited			'who does what when' during the		
	capability of the young person being			Preparation for Adulthood period		
	reviewed. Internal Audit selected a			(formally 14-25 years).		
	number of items from the protocol to			Standard operating procedures have been		
	assess.			developed and implemented to support		
	Owing to the response to the single			the transition from children social care to		
	sample it was agreed with the Senior SEN			adult social care services.		
	Officer that this could be the same for					
	other cases, so no further testing was			The local offer website has been improved		
	performed. The audit was unable to			and now includes videos e.g. what a PFA		
	assess the support provided through			EHCP review looks like Local offer special		
	collaboration with multi-agencies.			educational needs and disabilities -		
	Within the Herefordshire Multi-agency			Herefordshire Council		
	Protocol for Children and Young People					
	with Disabilities and Complex Needs there					
	is a:					
	Checklist within the protocol to verify all					
	elements are acted upon, and					
	 Case escalation procedure. 					
	However, the Senior SEN Officer was					
	unaware of this guidance within the					
	protocol. Additional work to embed the					
	Preparation for Adulthood protocol and					
	its detailed procedures needs to take					
	place. This will ensure that all clients					
	receive the full range of services and					
	support that they need.					
EHCP Preparation	Ofsted report October 2016	2	30-Nov-21	SWAP undertook a follow up of the EHCP	Complete	Head of Additional
for Adulthood	In October 2016 OFSTED and the Care		Revised to	preparing for adulthood audit in April and		Needs
	Quality Commission (CQC) Local Area		31-Jul-22	May 2023.		
PREVIOUSLY	Inspection reported that Education,					
OVERDUE	Health and Care (EHC) plans, were too			Lead by the SEND team between August		
	education focussed and did not include			2022 and January 2023 multi -agency		
	sufficient detail of health and social care			EHCP thematic audits of health and social		
	needs (where these needs occurred).			care have been undertaken which		
	The action plan prepared, implemented			includes PFA outcomes.		
	and monitored was requested, to verify					

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
	controls weaknesses in respect of health			Findings and recommendations have been		
	and social care had been addressed. To			reported to the SEND Partnership Group		
	date Internal Audit has not received the			and SEND Assurance Board. These have		
	information.			informed the priorities and actions of the		
	The seven EHC plans reviewed were			SEND strategy work streams.		
	assessed as being heavily weighted on					
	education. Therefore, the audit cannot			All advice (historical and recent) is		
	provide assurance that the weakness			included in section K		
	identified on health and social care have					
	been addressed.					
	Annual review, Health and Social Care					
	information					
	Officers advised that over time details in					
	the main body of the EHC plan					
	information may be superseded as more					
	relevant material becomes available.					
	However, the Senior SEN Officer					
	confirmed that Section K of the EHC plan					
	template 'Advice and Information' should					
	show all sources of both historical and					
	current information.					
	The audit showed all seven samples had					
	gaps in reference to historic information					
	under annual reviews, health and medical					
	advice and social care advice, where					
	activity would be expected annually. With					
	incomplete information the most					
	appropriate outcomes for adulthood may					
	not be achieved. The output from this					
	assessment is captured for each case					
	under Appendix 2					
EHCP Preparation	Poor document management	2	30-Nov-21	All plans are recorded on Synergy. There	Complete	Head of Additional
for Adulthood	• NHS reference 6400390340 was to be		Revised to	have not been any further instances	•	Needs
	included in the test sample, but the		TBD	where we have found plans to be over-		
PREVIOUSLY	officer could not locate the EHC plans,			typed since the original audit. Training has		
OVERDUE	NHS reference 7013040258 was			been provided to the team.		
	selected for inclusion in the test sample,					
	but the original document had been			All advice historical and recent is recorded		
	overtyped. The officer looked for the			in section K We refer to the code of		
	original PDF, but this could not be located.			practice page 162.		

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
	• Two of the data sets - Children with Disabilities and the Education, Health and Care plan did not consistently state the NHS reference for the individual. The findings identified may have significant consequences on the quality of the service delivered, which could result in regulatory scrutiny. Quality assurance Internal Audit observed that there was inconsistency on what was recorded as a source document in Section K of the EHC Plan					
Payroll 2020-21 PREVIOUSLY OVERDUE	Plan.Holding Account Reconciliations:Whilst there is a monthly holding accountreconciliation, there is a backlog ofqueries and the level of possibleerrors/amendments required cannot beaccurately estimated however SeniorManagement confirmed they remainwithin an acceptable tolerance. Currentlythe monthly holding accountreconciliations have no managementoversight and differences have beenwritten off where may have been thereare no other opportunities to recover thefunds.There is a requirement for Senior FinanceManagers to conduct a review of staffingresources to ensure that monthly queriesare addressed, and that the backlog iscleared. The current policy for writing offoutstanding amounts in the holdingaccounts would also benefit from beingupdated to reflect that where possible,these sums are cleared/recovered.A further deep dive review of the holdingaccounts by SWAP Internal Audit Serviceis recommended within the short-term,once progress has been made in	2	31-Dec-21 Revised to 30-Jun-2022 Revised to 31- Mar-2023	All control account reconciliations are subject to monthly review to ensure that reconciling items are resolved in a timely manner.	Complete	Head of Strategic Finance

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
	addressing these issues, to provide some					
	assurance around records of payments to					
	HMRC.					
Development	At the start of the Overarching Agreement	3	31-Oct-22	Economic Plan finalised in January and	In progress	Corporate Director
Regeneration	Development and Regeneration		Revised to	Economy and Place Board being recruited.		Economy and
Programme	Programme (DRP) in June 2018 a		summer 2023	Local Plan, Hereford Masterplan being		Environment
	governance structure was put in place. At			amended to reflect new administration		
DUE IN PERIOD	the highest internal level there was the			priorities prior to consultation.		
	Economic Development Programme			Investment strategy being developed.		
	Board, where concerns would be			Until these areas of work are completed,		
	escalated from the Development			it is not possible to determine any		
	Regeneration Partnership Programme			priorities to be taken forward through the		
	Boards for both Keepmoat Homes Ltd and			DRP.		
	Engie.					
	Communications in more recent times					
	appear to have faltered with Keepmoat					
	Homes Ltd. The last agenda and minutes					
	for the DRP Programme Board: HC and					
	Keepmoat is dated 3 March 2020 with no					
	evidence of formalised communication					
	beyond this point through this body.					
	The Keepmoat attendance and meeting					
	spreadsheet for 2020 shows that					
	meetings were scheduled to take place on					
	25 June 2020 and 15 October 2020, but					
	no records were available on the shared					
	drive to show they proceeded.					
	Under the DRP Project Group- Keepmoat					
	electronic folder notes and actions dated					
	4 November 2020 it is recorded that the					
	Bromyard Depot and Holme Lacy site					
	were discussed. There appeared to be a					
	partnership relationship between					
	Herefordshire Council and Keepmoat					
	Homes Ltd up until November 2020. It is					
	unclear if there was further engagement					
	beyond this date.					
	Both the Chair of the programme board					
	and the original Senior Responsible					
	Officer at Herefordshire Council for					

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
	Keepmoat Homes Ltd, are no longer at					
	the organisation to enquire what					
	happened. This finding would suggest that					
	Herefordshire Council may have failed to					
	maintain even limited ongoing					
	communications with Keepmoat Homes					
	Ltd, unlike the continued relationship with					
	the other partner Engie.					
	At the DRP Programme Board: HC & Engie					
	on 1 September 2021 the interim Director					
	for Economy & Place stated that Hereford					
	Council is developing the Hereford City					
	Masterplan and Herefordshire Big Plan for					
	the next 30 years. Therefore, it is likely to					
	be 12 months before Herefordshire					
	Council is in a position to consider any					
	project activity with Equans (previously					
	Engie). Internal Audit is unaware if as a					
	courtesy this information was					
	communicated to Keepmoat.					
	The Council should consider future					
	communications within the DRP partners					
	to allow a good working relationship to be					
	maintained.					
Oral Health Needs	Explore the feasibility of undertaking a	3	30-Sep-22	This has been carefully considered and is	Deferred	Consultant in
Assessment	health equity audit of access to dental			not a priority at the moment since		Public Health
(OHNA)	services in Herefordshire, specifically			significant issues are already known		
	related to 'at-risk groups' (e.g. Looked			through the data. These are being		
PREVIOUSLY	after children, vulnerable older adults,			resolved through commissioning by NHSE		
OVERDUE	people who are homeless or refugees,			and are updated at the Children's		
	those with a learning disability).			Improvement Board meetings.		
Oral Health Needs	Seek opportunities to influence the	3	31-Mar-23	A draft Health Impact Assessment Toolkit	In progress	Consultant in
Assessment	common risk factors and wider		Revised to	has been developed and awaiting a		Public Health
(OHNA)	determinants for poor oral health, obesity		31-Mar-24	working to finalise (by March 2024). Work		
	and other key public health issues i.e.			underway to address common risk factors		
DUE IN PERIOD	smoking, high-risk drinking. For example			through activities such as the Schools		
	through encouraging public service			Food Pilot (completed by July 23).		
	settings to be 'health promoting' and					
	influencing local relevant planning					
	decisions.					

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
Main Accounting	Eleven set of procedures covering key	3	31-Jul-22	Has not been a priority due to increased	In progress	Senior Team
	processes were assessed. All were clear,		Revised to	work pressure from children's services		Leader
PREVIOUSLY	contained adequate detail, with staff		31-Mar-23			(Transactional
OVERDUE	aware of their existence and easily		Revised to			Team)
	accessible on the shared drive. However,		31-Dec-23			
	ten of the eleven procedures sampled					
	required improvements in document					
	management to align to the Policy Writing					
	Procedures 2020. The key omissions					
	identified are: • Name of document •					
	Summary outlining the purpose • Author					
	(job title) • Owner of the procedure •					
	Approved person and date • Published					
	date • Review date • Ref for version					
	control					
Pool Cars	The process of transferring the data from	2	30-Apr-22	New intranet booking system and	Complete	Sustainability and
	the vehicle log sheets into a workable		Revised to	automatic recharges linked to BW went		Climate Change
PREVIOUSLY	electronic format from which the		14-Nov-22	live on 5th December 2022.		Officer
OVERDUE	recharges can be compiled is a			A series of new user guidance documents		
	cumbersome one. Records are often			and videos are available on the intranet.		
	incomplete, and coding can be incorrect,			Staff are asked to complete tick boxes to		
	which requires additional work from the			say that they have read, understood and		
	Sustainability and Climate Change Officer			will comply with all the guidelines.		
	to request/correct the information. The					
	spreadsheets can also be prone to errors,					
	which were found to have occurred					
	during 2019/20. The current electronic					
	booking system for the pool cars should					
	be enhanced to require the users to input					
	their mileage and journey details, which					
	will then allow the production of a more					
	comprehensive report which can be used					
	to facilitate the recharging process. Early					
	notification to managers by email as					
	confirmation of the pool car booking or as					
	a prompt to them for non-completion of					
	vehicle mileage details by their employee					
	would also be advisable. This would allow					
	for management oversight of the use of					
	pool cars It would be beneficial to review					

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
	booking system upgrades after three months to assess its effectiveness and correct any issues identified, thus ensuring it meets its objectives.					
Pool Cars	There is insufficient data available at present to accurately gauge whether	3	31-Dec-22 Revised to	New online pool car booking and automatic recharge system launched in	In progress	Sustainability and Climate Change
DUE IN PERIOD	there is a need to retain all current pool cars, although it is clear from reviewing the booking records that are available that there are periods of time when some cars are not in use. The Service should initially look to encourage use of pool cars across the Council over the coming months and follow this with a review of usage six months after this has taken place, in order to ascertain whether current fleet numbers can be justified or whether some pool cars can be relinquished. This review should also take into account the two pool cars currently loaned to Wye Valley Trust (WVT) should they no longer wish to retain them past the current loan end date of 31st March 2022.		31-Dec-23	Dec 2022 with accompanying supporting videos, guidance documents etc. to encourage use – including updates in Chief Executive's newsletter. Analysis delayed to enable a full 2022/23 usage analysis. This will now be included in a wider staff business travel/pool use and corporate fleet review that will be presented to DLT in Sept 2023, with follow up and actions later in the year.		Officer
Pool Cars	There have been no cost increases over the last six years for the administration of	3	31-Dec-22 Revised to	Analysis delayed to enable a full 2022/23 usage analysis. This will now be included	In progress	Sustainability and Climate Change
DUE IN PERIOD	the pool car scheme. Although some analysis was recently carried out on the cost, that would not have been based on accurate and up to date records, as we have identified some vehicle mileage sheets and bookings that have not been recharged. It would therefore be beneficial to carry out further analysis on the cost of the scheme once there is enough accurate data to base this on, i.e., at least six months after the upgrades to the booking system have been made. A costing review also encompasses a review of fuel purchases, made using the fuel		31-Dec-23	in a wider staff business travel/pool use and corporate fleet review that will be presented to DLT in Sept 2023, with follow up and actions later in the year.		Officer

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
Audit name	cards attached to the car key. However, fuel use is not monitored on an ongoing basis. Consideration should be given to this task, so that fuel usage can be monitored against mileage to ensure that it is reasonable. A review of fuel costs is outside the scope of this audit. The unspent Green Homes Grant funding should have been returned to BEIS in October 2021. As at the 23rd of March 2022, the unspent funding has not been repaid. The final expenditure figure is not yet finalised, as the final invoice from the contractor (Everwarm) is in dispute. Arrangements to repay the majority of the unspent grant funding need to be finalised immediately, with funding returned to BEIS. Audit Services has also been informed that there will be a further adjustment to the final invoice in respect of pre EPCs that have been charged for	Priority 2	Target date 30-Apr-22 Revised to 30-Nov-22 Revised to 30-Sep-23	Update Following SWAP sign-off in April 2023 for the compliant properties, a further £5,360 was returned to BEIS with a balance of funding withheld pending meeting with Trustmark and formal instruction from BEIS. HC Legal position to be clarified- July/August '23 Meeting to take place with Trustmark- August '23 Further advice sought from BEIS- September '23.	Status	Owner Senior Project Manager
Customer Services	of pre EPCs that have been charged for where the grant applications did not proceed. A further adjustment will also be required for the Council's administration costs, as a maximum 15% can be retained by the Council for this. We would recommend that additional legal advice is sought to ascertain the legal position should the Council decide to return all remaining funds to BEIS, hence leaving no funds available to pay Everwarm and refusing any future requests for payment. There is a risk that BEIS will demand full payment. Customer Services could explore further opportunities to capture management information, which may be relevant and inform the Customer Service Strategy.	3	31-Dec-23	The new account and CRM will provide improved management data especially around channel shift. Data we currently collate has been shared with the contractors undertaking the Digital and	Complete	Service Director Communities

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
Customer Services	The audit reviewed the customer service	3	31-Dec-22	The council is working with consultants to	In progress	Service Director
	processes in place once calls were		Revised date	develop a Customer Services and Digital		Communities
DUE IN PERIOD	transferred from Blueschool House to		TBC	Strategy; the document has not been		
	other service areas. To identify telephone			circulated wider at this time.		
	calls transferred from Blueschool House			The Thrive transformation work around		
	to service areas was a manual exercise			customers will include how customer		
	completed by CSO between 28 January			service standards are aligned across the		
	and 4 February 2022. This is seen as a			council.		
	current system weakness that call					
	transferred routes could not be easily					
	identified. Internal audit selected four					
	areas with a higher level of traffic as					
	follows: • Highways • Planning •					
	Environmental Health and Trading					
	standards (EHTS) • Council Tax (CT) /NDR					
	Owing to the nature of the operations					
	within the service areas there may be no					
	correlation between their Customer					
	Service Standards and that of					
	Herefordshire Council web information on					
	Customer Standards. This could cause					
	public confusion and possible reputational					
	damage to the Council for providing					
	inaccurate web information where people					
	are communicating with service areas.					
	There needs to be clarity on the definition					
	of what constitutes a customer service					
	enquiry, which is expected to comply with					
	the Herefordshire Council Customer					
	Service standards. Revenue & Benefits					
	service standard for mailbox enquiries is					
	fourteen working days to respond,					
	whereas the Herefordshire Council					
	Customer Service Standard is ten working					
	days. The Acting Council Tax and Business					
	Rates Manager confirmed that the					
	discrepancy needs to be looked at to					
	determine if the internal service standard					
	needs to be aligned to the Council.					

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
Significant	To update the self-assessment forms	2	31-Jan-23	The council identifies and defines its	Complete	Deputy 151 Officer
Partnerships	based on:			significant partners as those where		
	 Making clear the email address and 			contractual and governance arrangements		
DUE IN PERIOD	website will be published information			exist and the council's role and obligations		
	and should relate back to the			are agreed via legal		
	partnership information,			contracts. Governance over partnership		
	 To include the officers email address 			activity is provided by representation on		
	(as would be helpful for further audits			relevant bodies and performance of		
	 not necessary internally as already on 			partners is monitored through the		
	the council system),			council's contract management		
	 Consider changes to question 3.4. 			arrangements. This activity is considered		
	regarding accountability,			to be an effective method of governance		
	 Include director's name and title is 			which provides assurance of the		
	the sign off section,			effectiveness of the council's activity with		
	 It remains optional to provide further 			significant partners and partnership self-		
	information.			assessment forms will no longer be		
				used. Governance arrangements are		
				considered as part of the Director		
				Assurance Statements which inform the		
				council's Annual Governance Statement		
				which is subject to external audit.		
Significant	The Corporate Leadership Team (CLT) will	2	30-Apr-23	The council identifies and defines its	Complete	Deputy 151 Officer
Partnerships	be presented with the self-assessments at			significant partners as those where		
	the level of completion at the deadline,			contractual and governance arrangements		
FUTURE	along with the draft Annual Governance			exist and the council's role and obligations		
	Statement. This will enable CLT to			are agreed via legal		
	understand the quality of the self-			contracts. Governance over partnership		
	assessments, address any inadequacies			activity is provided by representation on		
	and consider any risk in relations to the			relevant bodies and performance of		
	operation of significant partnerships.			partners is monitored through the		
	Once considered acceptable by CLT (as			council's contract management		
	one of the lines of defence of assurance)			arrangements. This activity is considered		
	presented to Adult and Governance			to be an effective method of governance		
	Committee as a further line of defence to			which provides assurance of the		
	consider risk and mitigations – including			effectiveness of the council's activity with		
	link officers and directors attending			significant partners and partnership self-		
	committee to answer gaps in controls.			assessment forms will no longer be		
	Consideration should be given to the role			used. Governance arrangements are		
	of co-ordinating and facilitating the			considered as part of the Director		
	completion of the self-assessments with			Assurance Statements which inform the		

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
	the departure of the Service Director			council's Annual Governance Statement		
	Corporate Service who took a hands on			which is subject to external audit.		
	approach, operationally and strategically.					
Public Health	The Council's Health & Wellbeing Strategy	2	31-Mar-23	A new Health and Wellbeing Strategy was	Complete	Director of Public
Grant Process	was last published in 2017. As a result, the			ratified by the Health and Wellbeing		Health
	aims, objectives, and performance against			Board in April 2023. A formal launch of		
DUE IN PERIOD	these are out of date, and may not reflect			the new strategy is taking place on		
	the most recent strategic aims and			12/7/23		
	objective. In addition, the Council may					
	find it difficult to monitor performance					
	against key targets or objectives.					
	The County's Plan and Market Statement					
	had been revised and covered the period					
	2020-2024 which has been the main					
	driver for public health across the county					
	alongside supporting the NHS with the					
	delivery of the NHS Long Term Plan. It is					
	apparent that the existing Health &					
	Wellbeing Strategy has not driven					
	effective change across the local system					
	The finding has been acknowledged by					
	the Director of Public Health, who					
	confirmed a new Strategy is being					
	drafted.					
Public Health	Each Public Health initiative or scheme	2	31-Mar-23	A review of the Public Health Grant is	In progress	Director of Public
Grant Process	falls within a Service area which has a		Revised to	underway. The review process has been		Health
	budget holder/budget manager. However,		30-Sep-23	agreed with the Office for Health		
DUE IN PERIOD	the monitoring process for use of Public			Improvement and Disparities.		
	Health Funds and any re-badged or					
	Reserve Funding re-invested is not					
	formalised.					
	Further discussions with key staff involved					
	in the review confirmed that any re-					
	badged or re-invested funding has been					
	seen as more of an accounting					
	adjustment historically and has not been					
	undertaken in conjunction with the					
	relevant Director. In addition, open					
	dialogue with how this funding is utilised					
	does not normally take place unless					

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
	initiated by Finance.					
	This may result in uncertainty of roles &					
	responsibilities, inconsistencies in					
	processes applied and a lack of					
	management oversight as to how funds					
	and reserves funds are being utilised and					
	compliance with grant conditions.					
Public Health	Whilst it is acknowledged that the Council	2	31-Mar-23	A review of the Public Health Grant is	In progress	Director of Public
Grant Process	has a Health and Wellbeing Board for		Revised to	underway. The review process has		Health /
	which the Director of Public Health		30-Sep-23	been agreed with the Office for Health		s151 Officer
DUE IN PERIOD	attends as one of the lead officers and			Improvement and Disparities.		
	member, there is no formal reporting					
	mechanism or process, such as an internal					
	Public Health Board in place to discuss					
	and scrutinise how Service Directors are					
	spending the grant monies received.					
	The absence of any formal reporting					
	processes and mechanism has resulted					
	in:-					
	➤ no evidence and narrative produced to					
	evidence how Public Health re-badged					
	monies across the Council complies with					
	the Funding Terms & Conditions. It is					
	acknowledged that some of the re-badged					
	funding activities and outcomes are					
	mandatory.					
	➤ no KPIs having been set up for those					
	Public Health activities delivered					
	internally by other Services and for re-					
	badged monies that have been re-					
	allocated from reserves. (Key					
	Performance Indicators (KPIs) are only					
	attached to the Public Health					
	commissioned contracts that are					
	managed by the Public Health Service.)					
	> the performance of each of the					
	commissioned/contracted services not					
	being summarised and reported on					
	through a dashboard over recent times.					
	This has occurred due to the Covid 19					

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
	pandemic and the standing down of many					
	national data set requirements. While					
	some performance monitoring and data					
	collection has continued, this has not					
	been reported.					
	The current arrangements may result in					
	missed opportunities for Management to					
	proactively manage, monitor, scrutinise					
	and challenge the delivery of the Public					
	Health budget. Further discussions with					
	the Director of Public Health confirmed					
	that a Public Health Board could be					
	considered in the future. Initial					
	discussions have taken place regarding					
	such arrangements, and other					
	considerations are being explored.					
	The move of Public Health to the existing					
	Communities and Wellbeing Directorate					
	provides a further opportunity to utilise					
	existing meetings to provide oversight of					
	how the grant is spend, although the					
	grant is not confined to this directorate.					
Public Health	Although there are robust contract	2	31-Mar-23	A review of the Public Health Grant is	In progress	Director of Public
Grant Process	management and performance		Revised to	underway. The review process has been		Health
	monitoring arrangements for those Public		30-Sep-23	agreed with the Office for Health		
DUE IN PERIOD	Health Services commissioned and			Improvement and Disparities.		
	contracted out, there is no oversight from					
	Public Health or any other Services for					
	several Services that are delivered and					
	managed internally.					
	As a result, it is not clear whether the					
	funding and any re-badged or re-invested					
	Funding is spent on Public Health linked					
	schemes and eligible outcomes. In					
	addition, the Council may be unable to					
	demonstrate to Office for Health					
	Improvement and Disparities (OHID) that					
	the use of funding is compliant with the					
	terms and conditions of the grant.					
	A clear and concise written agreement					

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
	between the Public Health Directorate					
	and individual Service teams would be of					
	benefit to ensure that these					
	arrangements are formalised.					
Public Health	The review confirmed that the total of the	2	31-Mar-23	A plan to spend public health reserves has	In progress	Director of Public
Grant Process	Public Health Reserves as of 31st March		Revised to	been drafted.		Health
	2022 was Cumulatively £2.41M, dating		30-Sep-23			
DUE IN PERIOD	back to 2012/13. The previous Director of					
	Public Health had initially nominated					
	values of the Reserves plan to projects,					
	but this was not progressed.					
	Therefore, historic reserve funds had not					
	been sufficiently profiled and utilised to					
	maximise the delivery of Public Health					
	initiatives.					
	It is acknowledged that Covid-19					
	significantly impacted the value, profiling,					
	and utilisation of historic reserves. During					
	this period, corporate Public Health					
	activities and other front-line services had					
	been diverted due to the pandemic, and					
	therefore, 'business as usual' activities					
	were temporarily halted at all levels. This					
	also extended to partner agency and					
	other stakeholders, such as GP practices					
	and Children Centres, which were closed					
	because of the pandemic.					
Public Health	Whilst it is acknowledged that the Public	3	31-Mar-23	This will form part of the review of the	In progress	s151 Officer /
Grant Process	Health Grant Funding Grant Terms and		Revised to	Public Health Grant being undertaken.		Senior Finance
	Conditions provide details on the		30-Sep-23			Business Partner
DUE IN PERIOD	requirements and guidance on the					
	reporting/governance arrangements,					
	there is no formal reference to, or specific					
	deadlines set for Local Authorities to					
	submit the Year-End Statement of					
	Assurance which requires the Chief					
	Executive Officer / Section 151 Officer and					
	the Director of Public Health's sign-off.					
	In the absence of any formal reporting					
	deadlines set by the relevant Governing					

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
	Body, the Council may wish to consider establishing and setting their own internal					
	reporting deadlines to submit this					
	information. This will help ensure roles,					
	responsibilities and timescales are defined					
	and adhered to. This also promotes good					
	working practices across different Service					
Public Health	areas. There was no evidence provided of	3	31-Jul-23	This will form part of the review of the	In progress	Director of Public
Grant Process	Service Plans documenting and	5	Revised to	Public Health Grant being undertaken.	in progress	Health
Grant Process	demonstrating how re-badged or re-		30-Sep-23	r ublie freath Grant being undertaken.		nearth
FUTURE	invested reserve funding is being used to		30 Sep 23			
	meet Public Health outcomes or is					
	compliant with the grant terms &					
	conditions.					
	Where appropriate, the Council should					
	consider ensuring Service Plans document					
	and demonstrate how re-badged monies					
	are being used. This will help ensure					
	compliance with the grant terms &					
Public Health	conditions. The allocation of Public Health Grant	2	31-Mar-23	This will form part of the review of the		s151 Officer
Grant Process	investment fund (the allocation of the	3	Revised to	This will form part of the review of the Public Health Grant being undertaken.	In progress	s151 Officer
Grant Process	Public Health Ring Fenced Funding to		30-Sep-23	Public Health Grant being undertaken.		
DUE IN PERIOD	other Council Services) has historically		50-3ep-25			
	been a Finance process rather than being					
	driven by the Public Health Team. The					
	allocation of any reserves has been 'an					
	accounting adjustment' rather than an					
	informed decision-making process.					
	Consideration should be given to					
	identifying the Services that will be in					
	receipt of PHG investment monies at the					
	beginning of each financial year and/or at					
	the earliest convenient opportunity.					
Public Health	The current Public Health Team structure	3	31-Mar-23	Interviews for a Public Health Business	Complete	Director of Public
Grant Process	dated June 2022 does not contain a			Officer are taking place on 14/7/2023		Health
	dedicated Business Manager. The absence			where it is anticipated that an		
DUE IN PERIOD	of a Business Manager makes it difficult to undertake business and sector specific			appointment will be made.		
	undertake pusitiess and sector specific					

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
	tasks such as benchmarking exercises relating to the Public Health Grant Funding Spend and Performance. In addition, there are several posts that are fixed term until September 2023. Consequently, there may be a risk that the current structure of the Service does not lend itself to effectively monitor current or future delivery outcomes of the Public Health Grant Funding. The current structure may lead to business continuity and resilience related issues. Consideration could be given to including such a role when the next Service restructure is carried out or could be put forward as part of a business case					
Public Health Grant Process DUE IN PERIOD	forward as part of a business case. The Council's Finance Team maintains records on all streams of Public Health Funding. This extends to external grant funding which includes schemes such as the Adult Weight Management and Substance Misuse, along with reserves that have cumulatively built up over several years. However due to historic working processes, the allocation of the investment monies is not always shared or made available across all Service areas. This may affect the oversight and monitoring arrangements of how the grant is used. It is acknowledged that there are good working relationships and evidence of collaboration between the Public Health Directorate and key financial officers across many public health funded areas and activities has been noted. All key officers are keen to move away from the historic ways of working where	3	31-Mar-23 Revised to 30-Sep-23	It is anticipated that this action will be resolved as part of the review of the grant currently being undertaken. This involves liaising with financial accountants across the council and subject matter experts.	In progress	Director of Public Health / Senior Finance Business Partner

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
	appropriate and continue working in					
	collaboration.					
Direct Payments	Identification of a Potential Fraud Risk	3	(a) 30-Apr-23	The Counter Fraud department has been	In progress	Corporate
	within Adult Social Care All Herefordshire			unable to commence bespoke fraud		Director,
DUE IN PERIOD	Council officers complete the annual		(b) 31-Mar-23	awareness training within ASC to date,		Community
	mandatory fraud awareness e-learning		Revised to	due to ongoing priorities in Fraud Risk		Wellbeing /
	training. Adult Social Care (ASC) Services		30-Sep-23	Management and due to a number of		Counter Fraud
	social workers interviewed confirmed that			projects within other service areas. This		Manager
	fraud specific training for their area of			has included an influx of fraud referrals		
	expertise could be beneficial to alert them			that the Counter Fraud Manager has had		
	to potential threats. The Counter Fraud			to process and investigate. Bespoke		
	Manager stated that in the future, a			Counter Fraud training in Social Care is on		
	financial abuse toolkit will be developed,			the annual fraud plan, and whilst this task		
	but currently other priorities take			is yet to be delivered, it is high on the		
	precedence. The Director: Community			agenda, but will now require a revised		
	Wellbeing supports the delivery of fraud			target date for completion.		
	specific training for ASC officers. Four					
	officers were asked if they were aware of			Fraud risks are in the process of being		
	Herefordshire Council's Counter Fraud			entered onto service risk registers and		
	Manager. The Service Director knew the			should be reportable from September.		
	name of the officer, the Senior Officer					
	said they were aware that there would be					
	one, and the two social workers were less					
	certain. This response was despite the					
	completion of the mandatory fraud					
	awareness e-learning. A publication called					
	'Fighting Fraud and Corruption Locally- a					
	Strategy for the 2020s' highlighted the					
	need for alignment of the Council's fraud					
	strategy to the safeguarding					
	responsibilities. The Counter Fraud					
	Manager was contacted and confirmed					
	that there is not a common position					
	between the corporate fraud strategy and					
	the West Midlands Safeguarding Policy					
	and Procedures used by the Safeguarding					
	Team. In addition, the absence of the					
	fraud risk on Council's risk registers was a					
	surprising finding, particularly after the					
L	misappropriation of public funds					

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
	exacerbated as a result of the pandemic.					
	However, the Counter Fraud Manager					
	confirmed that there have been					
	mitigating circumstances that have					
	delayed the integration of a fraud risk into					
	all risk registers. Delays have been caused					
	through staff movements within the					
	Corporate Performance structure which					
	has resulted in a delay in the department					
	sourcing an adequate new risk					
	management system.					
Direct Payments	External and internal Council direct	3	28-Feb-23	The fact sheets have been updated to	Complete	Team Manager
	payment publications External and			include additional information about		(Welfare and
DUE IN PERIOD	internal Council direct payment			social care fraud.		Financial
	publications were reviewed to ascertain			Contact details for help with		Assessment)
	the advice provided, in respect of			understanding the document, and other		
	potential fraud or misuse of direct			accessibility requirements have been		
	payment cards. SWAP Internal Audit			added to the four documents where this		
	made their own selection of external			was missing.		
	documents published on the			Version numbers have been added to all		
	Herefordshire Council internet, so the			fact sheets for document control.		
	findings identified are relevant for the			An additional social care fraud web page		
	information reviewed. The Principal			has been added as a "call to action"		
	Auditor, now on maternity leave agreed			button on the right hand side of the direct		
	that Internal Audit would review the			payments and direct payment card		
	internal procedural documents provided			webpages. This page provides details		
	by the Team Leader, Direct Payments.			about what constitutes social care fraud,		
	Following the close out meeting, the			action that can be taken, and how to		
	Team Manager (Welfare and Financial			report it.		
	Assessment) provided evidence of			Document management control is now in		
	documents, where fraud is referenced.			place for the internal documents.		
	These were in place prior to the audit but			Note – The card booklet hasn't been		
	were not made available during the			updated at this time for the following		
	review. For example, the Direct Payment			reasons;		
	Agreement states the different types of			This was sourced from an external		
	fraud and alerts recipients of potential			supplier and includes images of the card,		
	outcomes if fraud is detected. In addition,			The current card contract expires in 8		
	the direct payment remittance includes a			months, so it is not cost effective to make		
	fraud notice in the footer. Furthermore, it			minor changes to the text at this time. We		
	is noted that there is a link to the fraud					

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
	prevention privacy policy is at the bottom			will make the required changes the next		
	of the direct payment web page.			time the booklet is updated.		
	However, this is at the end of a large list			Note – The Easy Read guide hasn't been		
	of documents and a member of the public			updated for the following reason;		
	may select the document they want,			The communications team are currently		
	without scrolling to the bottom of the			procuring a licence for easy read images.		
	page to find it. This identifies that there is			Once this is in place we will be reviewing		
	some good quality reference to fraud			our easy read content and will update the		
	within some documentation. However, it			guide at this time.		
	highlights the need for document					
	housekeeping to be undertaken to check					
	that all external documents are up to date					
	and relevant. All reviewed publications					
	should be compliant with the 'Writing and					
	Publishing Council Plans, Policies and					
	Procedures 2020-2023.' Hereford External					
	Direct Payment Publications Nine					
	published support and advice managing					
	direct payment factsheets were checked.					
	The information is generally					
	comprehensive, but there are areas that					
	require attention as follows: • Within six					
	of the nine documents where fraud					
	should be a consideration, there is an					
	inconsistent message. The communication					
	on all publications should be stronger					
	stating the consequence of committing a					
	potential fraud or misuse of the direct					
	payment card. • Five publications made					
	reference to the availability of advice,					
	help with understanding the document,					
	translation into other languages,					
	accessibility to the publication in other					
	formats, whereas this is absent from the					
	other four documents.					
	management is absent from six of the					
	nine publications reviewed. The Team					
	Manager (Welfare and Financial					
	Assessment) has a list of the documents					
	examined.					

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
	Direct Payment Team Internal Procedures		_			
	None of the twelve internal procedures					
	reviewed had document management in					
	place. The procedures provide guidance					
	to officers on how to monitor direct					
	payments usage, identify potential					
	anomalies and fraud or misuse. However,					
	other questions not covered by the					
	documents reviewed show a flexibility in					
	approach, depending on circumstances					
	such as: ' Who is contacted first/at the					
	same time the Counter Fraud Manager or					
	the Locality Manager'? Reply-'This would					
	depend on the nature of the fraud, but if					
	it affects the individual's care and support					
	the locality manager would be made					
	aware first.' Where there are optional					
	choices, basic guidance should be					
	provided to allow a consistent approach.					
	In addition, there were other omissions in					
	the procedures provided for review, for					
	example the absence of the completion of					
	a lessons learnt exercise and the reporting					
	of outcomes. There is no specific fraud					
	checklist/procedure that covers who does					
	what, when and why specific tasks are					
	completed.					
Direct Payments	Adult Social Care Internal Procedures	3	30-Apr-23	Tri.x on-line resources are now being used	Delayed	Service Director
	No Adult Social Care (ASC) procedures		Revised to	for Herefordshire Council Procedures,		Social Care
FUTURE	were provided. A Locality Manager		30-Sep-23	Practice Guidance, and Tools for Adult		Delivery / Team
	confirmed that ASC Strength Based			Social Care. This is for use by practitioners		Manager (Welfare
	Assessment procedures make no			across all adult social care teams.		and Financial
	reference to suspected fraud or misuse of			The content for direct payments has been		Assessment)
	direct payment cards and the action to be			reviewed and updated.		
	taken if the event arises. The West			Specific guidance relating to social care		
	Midlands Adult Safeguarding Policy &			fraud will be added to the content at the		
	Procedures adhered to by the			next opportunity to submit changes.		
	Safeguarding team make reference to			Estimated target date September 2023		
	fraud. The regional policy and procedures					
	states the need to use this alongside a					

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
	Local Authority's own guidance on fraud.					
	The Service Director, Social Care Delivery					
	confirmed at the close out meeting that					
	separate procedures would be a					
	duplication and that social care staff					
	follow corporate policies and the Direct					
	Payment procedures. Social care staff					
	interviewed confirmed that they did not					
	have access to the Direct Payment team					
	procedures. Moreover, the Team					
	Manager (Welfare and Financial					
	Assessment) stated that these were					
	internal direct payment team procedures.					
	The two senior officers agreed that they					
	could work collaboratively in the delivery					
	of procedures suitable for the two service					
	areas. To guarantee a consistent approach					
	in the identification and handling of					
	potential fraudulent or misuse of direct					
	payments, support should be obtained					
	from the Counter Fraud Manager.					
Direct Payments	Senior Practitioners' Development	3	31-Mar-23	The Counter Fraud department has been	Not started	Service Director
	Meetings were requested with two senior		Revised to	unable to commence bespoke fraud		Social Care
DUE IN PERIOD	practitioners to discuss the direct		30-Nov-23	awareness training within ASC to date,		Delivery
	payments process within Adult Social			due to ongoing priorities in Fraud Risk		
	Care. Both parties stated that they had			Management and due to a number of		
	joined the service area within the last six			projects within other service areas. This		
	month and felt Internal Audit should			has included an influx of fraud referrals		
	interview someone more experienced.			that the Counter Fraud Manager has had		
	Later it was found that both individuals,			to process and investigate. Bespoke		
	although holding supervisory positions, fill			Counter Fraud training in Social Care is on		
	interim posts, so this may have			the annual fraud plan, and whilst this task		
	contributed to their reply. A social care			is yet to be delivered, it is high on the		
	worker interviewed advised that a senior			agenda, but will now require a revised		
	practitioner allocated an Operation Input			target date for completion.		
	request from the workflow, that had been					
	completed and moved to the next stage					
	of management review. However, the					
	manager re-allocated the completed					
	work, which may indicate a lack of					

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
	knowledge on the use of Mosaic. The			·		
	Service Director Social Care Delivery					
	believes that this is an isolated incident.					
	SWAP Internal Audit is aware that the					
	recruitment and retention of staff is					
	difficult nationally. However, it is					
	important that whether a permanent or					
	interim person is in post, they are					
	confident with the processes and systems					
	used, particularly with flexible working.					
	Support is available to improve an					
	officer's knowledge and experience. A					
	Business System Analyst and a					
	Performance Officer provide Mosaic					
	system induction and refresher training.					
	In addition, the Team Leader, Direct					
	Payments provides detailed induction					
	training. The completion of a skill					
	assessment spreadsheet would identify					
	persons requiring support.					
Direct Payments	Control verification	3	31-Jan-23	A prompt has been provided on Mosaic	Complete	Service Director
	Undetected fraud may have a detrimental			attached to review documentation to		Social Care
DUE IN PERIOD	impact on the Council's ability to deliver			ensure that as part of preparation for a		Delivery
	services, so robust detective and			review, direct payments monitoring		
	preventative controls need to be in place.			reports will be discussed with the Direct		
	For example, the Team Leader, Direct			Payments team.		
	Payments delivered an Induction					
	presentation in March 2022 at the County					
	Locality team meeting. The presentation					
	stated that prior to reviewing a support					
	plan, a social worker should check Mosaic					
	for the outcome of previous direct					
	payment monitoring reports, to be aware					
	of possible issues such as contribution					
	arrears, non-payment of top-up and					
	inappropriate spend. The two social care					
	staff who participated in the audit					
	confirmed that Mosaic notes would be					
	checked, but not monitoring reports.					
	Verification that direct payment					

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
	monitoring reports are routinely checked					
	as part of a Strength Based Assessment					
	(SBA) should be completed as part of the					
	Strength Based Review (SBR). These two					
	measures consistently completed would					
	enhance the control framework.					
	Assurance should be validated that the					
	controls are operating effectively.					
Direct Payments	Management Information The Adult	3	31-Mar-23	Direct Payments team lead has access to	Complete	Service Director
	Performance Team produces a quarterly			monthly reporting.		Social Care
DUE IN PERIOD	report that includes management					Delivery
	information on safeguarding concerns					
	raised with the Safeguarding Locality					
	Team. Data is anonymised and reported					
	by safeguarding category. This is					
	presented at the DLT meeting by the					
	Performance Lead. Internal Audit was					
	provided a copy of the safeguarding					
	dashboard with confirmation that with					
	appropriate permission it could be					
	available to the Team Leader, Direct					
	Payments. The safeguarding dashboard					
	includes the following data concern					
	source, number of concerns raised, type					
	of alleged abuse, location of abuse, etc.,					
	this information may be useful to the					
	Team Leader, Direct Payments. Access to					
	the safeguarding dashboard information					
	may provide a more holistic view of the					
	risk of fraudulent or misuse activity of					
	direct payments within ASC. This could					
	inform future fraud mitigation activity.					
Adult Social Care	Governance weaknesses In most	2	28-Feb-23	Appropriate governance arrangements	Complete	Corporate Director
Infection Control	instances, governance standards were			have been put in place for any future grant	•	Community
and Testing Fund	good. However, there were two common			allocations. This is the responsibility of the		Wellbeing / Service
(Round 4)	themes identified owing to the absence of			Service Director All Ages Commissioning		Director All Ages
. ,	management approval at an operational			and includes:		Commissioning
DUE IN PERIOD	level. Details are as follows: 1.			• Formal decision logs for any agreed		
	Discretionary payments - there was no			allocations.		
	approved documentation, which outlined					

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
	the principles applied to determine what			• Central collation of all records on a		
	activity was acceptable to meet the grant			Teams site.		
	criteria, not covered by the guidelines.			• Formal record of any exceptional		
	Internal Audit was provided with two			approvals relating to timescale or		
	examples of Outlook calendar entries for			discretionary payments		
	July and August 2021 where discussions			• Central record of all submitted grant		
	took place. One meeting included the			returns.		
	Service Director - All Ages Commissioning					
	and the former Head of Commissioning					
	and the Joint Strategic Finance Lead.					
	However, no record was maintained to					
	confirm acceptable inclusions for					
	discretionary payment, 2. Payments					
	issued outside the grant timeframe –					
	grant guidelines state that funding should					
	be fully spent in infection prevention and					
	control and testing by 30 September					
	2021. There was no formal approval					
	record to support discretionary payments					
	of £172,735.41, issued to service					
	providers outside the timeframe					
	permitted under the grant. The funding					
	had been provisionally allocated.					
	However, there was a delay in payment					
	because of pertinent information awaited					
	from the service provider. It is accepted					
	that there was a short timeline to					
	distribute, monitor and report on the					
	funding, whilst maintaining compliance					
	with the terms and conditions of the					
	grant. However, this was the fourth round					
	of government funding so the expectation					
	was that a high-level approved directive					
	was in place. There is the risk that if					
	officers leave or are on long term sick					
	their knowledge is lost. Therefore, if a					
	future challenge occurred there is no					
	information to support the decision					
	principle. One senior decision maker has					
	left the Council and the other one, the					

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
	Service Director, All Ages Commissioning					
	leaves at the end of December 2022. The					
	Joint Strategic Finance Lead confirmed					
	that details would have been discussed					
	but no formal records maintained. He					
	confirmed that owing to the grant					
	timescale, he had to act quickly. Records					
	would have been better in non-pandemic					
	times.					
	The Council should have adequate					
	guidance to demonstrate why a payment					
	meets the criteria of a grant. To maintain					
	expected levels of governance, it is good					
	practice to hold supporting evidence of					
	the criteria adopted and approval given to					
	confirm that non-standard payments					
	meet the terms and conditions of the					
	grant. Secondly, as the Herefordshire					
	Council Chief Executive and the Interim					
	Director, Adults & Communities were the					
	signatories of the Assurance Statement,					
	there was the anticipation that					
	Herefordshire Council would have					
	checked with the Department of Health					
	and Social Care if allocated payments					
	could be made outside the grant					
	timeframe. In addition, formal approval					
	should have been evidenced, based upon					
	the Scheme of Delegation requirement.					
	Internal Audit requested the Assurance					
	Statement Round 4, rather than the					
	Round 3 one that was provided. Currently,					
	the Statement requested remains					
	outstanding at the time of the report					
	preparation.					
Adult Social Care	On -Line Adult Social Care Infection	3	28-Feb-23	Written advice given to CLT with example	Complete	Director of
Infection Control	Control Fund Application			wording to go in grant application forms.		Governance and
and Testing Fund	The on-line Adult Social Care Infection					Law
(Round 4)	Control Fund Application was required to					
	be completed by service providers,					

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
DUE IN PERIOD	seeking grant funding. A fraud declaration					
	was to be included within the application,					
	but was absent from the final version					
	distributed and required to be signed by					
	service providers. There is a chain email					
	from the former Head of Care					
	Commissioning to the former Solicitor to					
	the Council requesting acceptance of the					
	contents of the application discussed.					
	Unfortunately, the approval record is					
	unavailable because both parties are no					
	longer employees of the Council. The					
	absence of the fraud declaration from the					
	application demonstrates a weakness in					
	quality checks. This omission would place					
	the Council in a weaker position if legal					
	proceedings ensued.					
Adult Social Care	Segregation of financial duties The Joint	3	Immediate	The Segregation of duties has been made.	Complete	Head of Strategic
Infection Control	Strategic Finance Lead took responsibility					Finance (Deputy
and Testing Fund	for the calculation and checking that the					151)
(Round 4)	mandatory payments made to service					
	providers were correct. It is a key financial					
DUE IN PERIOD	control that an individual does not					
	complete both tasks to avoid potential					
	errors, omissions or fraudulent activity					
	being committed. The calculations should					
	be checked and approved as accurate by a					
	separate finance officer, before					
	submission for authorisation of the					
	payment. The Internal Auditor completed					
	'spot checks' on a number of formulae					
	driven calculations, with no issues					
	identified. However, excel formulae can					
	break, which may produce errors.					
	Therefore, a second officer should have					
	reviewed the payment output prior to a					
	request for disbursement approval. The					
	absence of this financial control has been					
	identified in the 2022-23 fiscal year in					
	other service areas. Therefore, action					

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
	should be taken to mitigate this					
	reoccurring risk.					
Adult Social Care	Overtyping of Annex D reporting	3	28-Feb-23	All versions of reports are retained as part	Complete	Corporate Director
Infection Control	Department of Health and Social Care			of the central record established under the		Community
and Testing Fund	return 1 Sept 2021 The Council was			action for Finding 1 above.		Wellbeing / Service
(Round 4)	required to report the grant expenditure					Director All Ages
	to the Department of Health and Social					Commissioning
DUE IN PERIOD	Care (DHSC) at two points in time. This					
	activity was completed without the DHSC					
	requesting additional information.					
	However, a record of the interim report					
	was unavailable because it was					
	overwritten in the preparation of the final					
	return. It is good practice to retain all					
	versions of reports, so a full audit trail is					
	available if queries arise at a later date.					
Registration	Town Hall Building Security / Access	1	28-Feb-23	Barrels to doors were changed as outlined	Complete	Strategic Assets
Service	Issues: There are significant failings in the			on 14th Feb and keys reissued with a		Delivery Director
	control of keys for access to the Town Hall			register updated.		
DUE IN PERIOD	itself, and for the office, strong rooms and					
	safes. It was confirmed by a senior officer					
	during the audit that Registration Service					
	staff have been having their own keys cut.					
	Evidence indicates that this has been					
	occurring over a number of years, and					
	records of keyholders which should be					
	maintained by Facilities Management					
	have been proven to be inaccurate and					
	unreliable. A SWAP Internal Audit request					
	for a list of keyholders to the Town Hall					
	took a week to be provided, and during					
	that time, a follow up request was met					
	with the response that they were working					
	on it. During a site visit, a plastic container					
	with a variety of keys was shown to the					
	Auditor. While this container had been					
	placed in the strong room until the keys					
	could be sorted out and identified, it was					
	not known at the time what the keys were					
	for. This was promptly brought to the					

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
	attention of the Head of Practice					
	Management (Governance and Law) who					
	removed the keys from the premises;					
	subsequent checks carried out by the					
	Head of Practice Management					
	(Governance and Law) on the keys					
	confirmed that 18 of the keys were					
	current, and gave access to the Town Hall					
	side door, as well as safes, albeit safes					
	that are currently not in use. The Head of					
	Practice Management (Governance and					
	Law) has instructed all Registration					
	Service staff to return all building keys as					
	a matter of urgency. However, despite					
	this request on 18th October 2022 which					
	was endorsed by the Director:					
	Governance and Law, there are still keys					
	that are known to be outstanding.					
	However, owing to the historical issues					
	with regard to staff having had their own					
	keys cut, it would be advisable to change					
	the lock to the side door of the building at					
	the earliest opportunity. Access via ID					
	badges as an additional control, as per					
	other buildings, should also be					
	considered. The possibility that keys to					
	other outer doors may also be held by					
	unauthorised members of staff should					
	also be considered, with a view taken on					
	whether locks to those doors should be					
	changed as well. It is appreciated that this					
	will need to be co-ordinated through					
	Facilities Management, with careful					
	consideration given to who should be					
	entitled to keys and for what purpose.					
	Appropriate controls should be applied to					
	ensure that staff understand their					
	responsibilities as key holders.					

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
Registration	Security: Storage Unit Key Control:	2	28-Feb-23	Registration Support Assistants have been	In progress	Head of Practice
Service	Although the Service now has two key		Revised to	appointed into role and are still in		Management
	safes on the wall of the main Registrars'		30-Jun-23	induction phase.		
DUE IN PERIOD	office, we observed that they were not			Shropshire carried out a mini compliance		
	being used as had been intended by the			audit and have initiated further security		
	Head of Practice Management			measures to offices and metal locking		
	(Governance and Law). On visiting the			cabinets (see below).		
	office on 11th October, 2022, I found that			Procedure note not drawn up due to lack		
	the new key safe was open and empty on			of staff capacity.		
	the wall, even though this had been					
	installed by Facilities Management as an					
	urgent job eight days before. Staff were					
	also unaware of how often the					
	combination should be changed on the					
	larger key safe, and were of the view that					
	there were no written procedures around					
	key safe usage and controls. Although the					
	Head of Practice Management					
	(Governance and Law) has ensured that					
	the new key safe is now in use, it is					
	advisable for a process document to be					
	drawn up, setting out the details of keys					
	that should be held in each, e.g., keys to					
	the strong rooms, safes, Registration					
	Service offices, desks and cupboards, who					
	should have access to each, and the					
	requirements for changing the access					
	codes. Owing to the current and historical					
	issues around staff having keys cut, rules					
	around key cutting (types of keys that can					
	be replicated and those that must not be)					
	should also be included, with staff					
	required to sign this document to state					
	that they understand and agree with this					
	policy.					
Registration	Internal Review Report: Although the	2	31-Jan-23	Plan is updated quarterly. Shropshire	Complete	Head of Practice
Service	recommendations from the Internal			Council are currently coming to the end of		Management
	Review Report have been included in the			their support arrangement; we are		
DUE IN PERIOD	Service Action Plan (July'22), some of the			reviewing progress made and outstanding		
	proposed actions have yet to be			issues. The improvement work in		

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
Auur name	addressed in any form, although the Head of Practice Management (Governance and Law) all have target dates set against the actions, but as only actions to date are recorded, there is nothing set out to state how the recommendation will be addressed. It would be beneficial to expand on the current format within the plan, and include details of progress	Priority		registration services is being supported by the PMO with a project plan and board in place.	Status	Owner
	made; the building in of regular review dates for the plan would also enhance the process.					
Registration Service	Herefordshire Council Internal and External Reviews: An internal review of the Registration Service was	1	28-Feb-23	This has been raised with Corporate Directors to remind them of their obligations of making sure that any	Complete	Director of Governance and Law / Director of
DUE IN PERIOD	the Registration Service was commissioned in 2021, with the final report having been issued in October 2021. However, no action was taken on this. The process was not helped by staff/management changes, however, the recommendations should have been addressed through an action plan. The Council does not have a corporate process for commissioning, monitoring, reviewing and reporting on internal review reports, as is required for internal audit reports. Had this been in place, the issues identified in the Registration Service internal review report would have been tracked and addressed, which should have triggered some service improvements prior to the G.R.O. reviews. Without an effective and transparent process in place for internal reviews, there is a high risk of these being ignored or lost, which can			obligations of making sure that any actions from internal service reviews are implemented or if not a record is kept of why not. This is a matter for each service area and ultimately the Director to manage.		Law / Director of Resources and Assurance
	occur in particular where there is a turnover of staff. This is an area that needs to be addressed urgently, to ensure that where there has been a need for a review, but this has been commissioned					

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
	outside of the internal audit planning					
	process, the findings and					
	recommendations from these reviews are					
	not lost, but are monitored and reported					
	on in the same way as for internal audit					
	reports.					
Registration	Stock Control: The current method of	2	28-Feb-23	Metal cabinets are in place in the offices	Complete	Head of Practice
Service	holding stock is unsatisfactory. Although			and stock has been moved to each		Management
	unopened / not in use packs are held in			registrar's office. Stock has been checked;		
DUE IN PERIOD	the strong room (lockable fireproof			obsolete and surplus stock has been		
	room), they are stored on shelves which			transferred or has been destroyed in line		
	allows for certificate pads to be taken			with GRO requirements. All staff have		
	from the wrong pile, i.e., from stocks held			been shown how to record stock. The list		
	by other Registrars or the Superintendent			of Herefordshire staff and their particular		
	Registrar. A review of stock records			roles which is required by GRO has been		
	confirms that this has happened, along			updated and leavers, new starters or role		
	with packs being used in the wrong order.			changes have been		
	More secure methods of holding stock					
	need to be considered, in order to restrict					
	Registrars access to their own stocks of					
	certificates, while still retaining the stock					
	in the strong room. Options could be					
	lockable storage boxes to be held on the					
	shelves, which would only be accessible					
	by the relevant Registrar, or by installing					
	lockable cabinets in the strong room. This					
	would make Registrars accountable for					
	their own stock, while safeguarding that					
	stock against being accidentally or					
	otherwise moved by another member of					
	the team.					
Registration	Stock Control Records: There are	2	31-Mar-23	Cashbooks (including stock control) are	In progress	Head of Practice
Service	inconsistencies in the way that stocks of		Revised to	now in place for all registers and for SR		Management
	certificates are being recorded by the		30-Jun-23	stock. Process notes have been provided		
DUE IN PERIOD	Registrars. SWAP Audit Service carried out			by Shropshire which require finalising for		
	a stock take of certificates held in the			Herefordshire.		
	Strong Room on 1st November 2022, but			Procedure note not drawn up due to lack		
	the records that we were directed to by			of staff capacity.		
	staff did not contain details of that stock.					
-	Subsequently, further stock records for					

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
	three Registrars were forwarded to us,					
	but these did not reconcile to our stock					
	take records. There was also a lack of					
	information contained within the records,					
	along with a lack of consistency as to how					
	the stock usage was recorded. We did not					
	receive a record of the Superintendent					
	Registrar's stock, at the same time that					
	we received the additional Registrars'					
	stock records, but received a copy of this					
	at a later date. Advice should be taken					
	from the Shropshire County Council					
	trainer so that the team can implement a					
	stock control record that is compliant with					
	the requirements of the G.R.O. The team					
	would benefit from drawing up a written					
	procedure document to ensure a					
	consistent approach is taken and also to					
	provide guidance for any new staff in the					
	future. This should run alongside the					
	G.R.O. handbook, but should set out in					
	further detail the processes that staff					
	need to follow to ensure that all new					
	stock is correctly and promptly received,					
	checked and recorded, all stock removed					
	from the main strong room stock is					
	accounted for at all times, and that both					
	used and spoiled stock are clearly and					
	promptly recorded.					
Registration	Spoiled Certificates: There is a lack of	2	31-Mar-23	Spoiled certificates have been dealt with	Complete	Head of Practice
Service	consistency in the way that the staff are			and a process note is in place for these to		Management
	both retaining and recording their spoiled			be dealt with.		
DUE IN PERIOD	certificates. There is no written process					
	for recording and retaining spoils. Staff					
	are referred to the G.R.O. processes for					
	general office practices, however, those					
	are not prescriptive enough, and a					
	separate document should be drawn up					
	and retained, so as to promote a					
	consistent approach. The Superintendent					

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
	Registrar's current practice of filing spoils in order of batch use, along with a log of used/spoiled certificates is the method that SWAP Audit would recommend. This would also aid the reconciliation process. Staff are also unclear as to how long they need to retain copies of their spoiled certificates, as they are not financial records. There is no guidance within the G.R.O.'s procedures, therefore, it would be advisable to retain two years plus current year, until this can be clarified					
Registration Service DUE IN PERIOD	 with a G.R.O. representative. Income Records / Reconciliation: Income reconciliations had not been carried out prior to Head of Legal Practice (Governance and Law) being assigned the task of overseeing service improvements in July 2022. Owing to this, she appointed a member of her own team to attempt a reconciliation of income received since April 2021. However, the income records have been found to be of such poor quality that it has not been possible for this to be done. Issues that have contributed to this have included: • income types not being consistently split between separate account codes for births. deaths and marriages when paid in; • income not being paid in promptly, and sometimes left for multiple weeks before being banked; • insufficient details having been recorded on the composite paying in slips meaning that there is no breakdown of cash and cheques paid in, or what certificate purchases the income relates to. As a consequence of this, it has not been possible to ascertain whether all income has been paid in during this period of time, or indeed whether there 	1	28-Feb-23 Revised to TBC	 Coding structure in place and being updated in pay.net and online forms. referencing on pay.net improved to be able to identify payments to individuals and therefore should help easier reconciliation of income Shropshire unable to reconcile BW income to Cashbooks and pay.net reports. Awaiting support from finance colleagues once final accounts finished. 	In progress	Head of Practice Management

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
	has been any fraudulent activity, i.e., theft					
	of Council income. In addition, to there					
	having been no reconciliations, there has					
	been no segregation of duties over receipt					
	and banking of income, with each					
	Registrar having been responsible for					
	their own takings. On commencing the					
	task of addressing the shortfalls in income					
	controls, the Practice Management					
	Officer identified that large sums of					
	income, running into hundreds of pounds,					
	had been left in cash tins in the strong					
	room. Although she addressed this and					
	paid it in, it highlighted an issue of large					
	sums of cash being taken to the bank by					
	staff, which in itself put them at risk. The					
	Head of Legal Practice (Governance &					
	Law) has therefore taken the decision that					
	the Service would only accept card/online					
	payments from 1st November 2022. This					
	has eliminated the risk of cash/cheques					
	been misappropriated, however, there is					
	still a requirement for card income to be					
	reconciled, to ensure that all certificates					
	recorded as issued have been paid for.					
	This process must include a review of the					
	spoils records, to ensure that all of these					
	have been correctly accounted for. In					
	order to enhance the controls around					
	income reconciliation, it is advisable to					
	ensure that the Superintendent Registrar					
	and the Registrars do not reconcile their					
	own income. This could be achieved					
	either by arranging for them to reconcile a					
	colleague's income, or preferably for an					
	independent member of staff to carry out					
	all reconciliations, with any discrepancies					
	being reported to the Head of Legal					
	Practice (Governance and Law) for review.					

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
Registration	Information Technology / Digital Services:	2	31-Mar-23	The website is now updated, with some	In progress	Director of
Service	The service is hindered by poor		Revised to	minor improvements to existing online		Governance and
	technology, notably in terms of the		31-Oct-23	forms.		Law
DUE IN PERIOD	website, online forms, and income			Work with PWC was undertaken for a new		
	reconciliation processes. The Service does			online process to be developed for		
	not have online booking system, and			booking a ceremony; this is now with ICT		
	therefore has to take bookings through			to "build". This includes an online		
	emails and by phone. The current forms			appointment booking system. Current		
	do not allow for customers to specify all			indications from ICT are that this will be		
	required levels of service provision on one			ready in Sept 2023.		
	request form, along with the split of			Online processes for registering a death		
	income types. The Service would benefit			and birth have been discussed with ICT;		
	from investment in its website, new			the rollout of this will be dependent on		
	online forms for requests, and an online			the availability of the online appointment		
	booking system, which would significantly			booking system.		
	streamline processes, reduce staff time on			Whilst new staff are being recruited, the		
	tasks that could be digitalised and aid the			volume of calls, walk-ins and emails to the		
	reconciliation processes for the team.			service requires significant staffing		
				capacity, meaning statutory duties, other		
				service improvements and training is		
				being delayed further. The service has		
				received a number of complaints which		
				are the result of the pressure on the team.		
				Further work was undertaken on income		
				reconciliations which identified issues of		
				the pay.net system not adequately		
				recording information in BW. Concerns		
				regarding the fact that assurance of		
				income recording and reconciliation could		
				not be provided was raised with the		
				Director of Resources in April 2023.		
				Improved coding and referencing		
				information has been introduced though		
				this will take some time to work through		
				to aid reconciliation work.		
Registration	Petty Cash / Procurement Card: The petty	2	31-Jan-23	Part of normal budget management	Complete	Head of Practice
Service	cash tin has been stored in one of the			oversight and routine.		Management
	strong rooms alongside the Registrars'					
DUE IN PERIOD	individual cash tins, however, the Practice					
	Management Officer found that this had					

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
	been used as a float for change, and the					
	wrong amounts of money had been					
	returned to the petty cash tin, thus					
	leaving a much higher balance than the					
	issued amount for the Service. The Head					
	of Practice Management (Governance and					
	Law) took the decision to dispense with					
	the petty cash account and switch to a					
	procurement card; this has now been					
	done. It is important though that this is					
	well controlled by the Service, so as to					
	ensure that use is monitored and that					
	there is adequate segregation of duties in					
	place between usage and reconciliations.					
	It would also be advisable for the Head of					
	Practice Management (Governance and					
	Law) to review Business World					
	transaction reports for this over the					
	coming months to ensure that the full					
	details of all purchases are being					
	recorded, and that the card is only being					
	used for legitimate items of expenditure.					
Registration	Document Retention: The Registration	3	31-Mar-23	The GRO have a statutory retention	In progress	Head of Practice
Service	Service's Document Retention Schedule is		Revised to	schedule covering retention of current		Management
	out of date. The version provided by the		30-Jun-23	documents. This along with historical		
DUE IN PERIOD	Superintendent Registrar is dated			documents retention details and local		
	September 2019 and contains insufficient			arrangements e.g. spoiled certificates		
	information to guide staff. The document			need to be reflected in the service		
	should be updated to include all types of			retention schedule document needs to be		
	documentation that the Service needs to			updated.		
	retain, i.e., certificate copies and spoils,			Staff are adhering to requirements.		
	records of used certificates and income					
	records. The updated version should be					
	made available to all staff and should be					
	easily accessible. A copy should also be					
	forwarded to the Modern Records Unit so					
	that it can be formally recorded on the					
	Council's intranet.					

Audit name	Recommendation	Priority	Target date	Update	Status	Owner
Supporting	Two Mosaic case files showed incorrect	3	31-Jan-23	The addresses are correct.	Complete	Supporting
Families	residential addresses for some family					Families Data Co-
	members we mentioned this in the follow					ordinator
DUE IN PERIOD	up discussions with the Supporting					
	Families Data Co-ordinator and will					
	require the case workers to verify the					
	correct residential addresses in order to					
	prevent data breaches from occurring.					